

**SPECIAL MEETING
OF THE
BUDGET & FINANCE COMMITTEE
OF THE
PUTNAM COUNTY LEGISLATURE
CALLED BY THE CLERK AT THE REQUEST OF THE CHAIRMAN
HELD IN THE
HISTORIC COURTHOUSE
CARMEL, NEW YORK 10512**

**Tuesday May 1, 2012
(Immediately Following the Regular Meeting)**

The meeting was called to order at 8:45P.M. by Chairwoman Conklin who led in the Pledge of Allegiance. Upon roll call, Legislators Tamagna, Oliverio, Othmer, Albano, Gross, Birmingham, LoBue, DiCarlo and Chairwoman Conklin were present. Also present was Legislative Counsel Van Ross.

Chairwoman Conklin stated that this is an annual requirement by the Charter for the Legislature to review the Decentralized Budget Process and make any modifications they wished to it. This is the beginning of the budget process.

Chairwoman Conklin moved the following; seconded by Legislators Birmingham & Tamagna:

APPROVAL/DECENTRALIZED BUDGET REVIEW PROCESS FOR THE PREPARATION AND ADOPTION OF THE 2013 COUNTY BUDGET

WHEREAS, since the adoption of the County Charter form of government there have been no change to the process and time sequence contained in Article 7 of the Putnam County Charter, and

WHEREAS, there is presently pending a revised budget preparation and adoption schedule that is under consideration by the County, and

WHEREAS, it is necessary for County Budget adoption procedure to accommodate whichever schedule is chosen by the County for this process, now therefore be it

RESOLVED, that the Putnam County Legislature hereby adopts the review process contained in the attached Attachment "A" to commence the review process and adopts the adjustments necessary contained in Attachment "B" in the event the County changes the budget preparation schedule currently under consideration by the County

Attachment "A"

DECENTRALIZED BUDGET REVIEW PROCESS/2013

CONTENTS:

A. PROPOSAL SUMMARY

- B. COMMITTEE REVIEWS AND RESPONSIBILITIES**
- C. RELEVANT BUDGET DEADLINES**
- D. RECOMMENDED ACTIONS**
- E. CONCLUSION**
- F. GUIDELINES FOR COUNTY EXECUTIVE**
- G. RESOLUTION**

A. PROPOSAL SUMMARY:

The review and adoption of the annual budget is among the most important functions of the Putnam County Legislature. The various Committees of the Legislature have increasingly important roles in this approach. The respective Committee Chairs and all members of the Legislature also are called upon to contribute their expertise in several capacities.

The Budget Adoption Process for an ensuing fiscal year effectively began on March 15th of this year when the County Executive filed his Annual Report on the State of the County. In addition, the various Department Heads at this time submitted a written report detailing the activities of their unit of government. By June 15th, the County Legislature must determine policy guidelines for expenditures, limits and priorities so that they can be distributed to the Head of each Administrative Unit. The materials submitted in March and the policy guidelines approved by June 15th form an important background foundation for the entire process.

B. COMMITTEE RESPONSIBILITIES

Each committee shall meet in a timely fashion and consider the various departmental budget requests under its overview.

It shall schedule and obtain necessary information from the Executive Branch at its Committee deliberations and produce a brief and concise written report on its recommendations.

The Committee shall utilize the forms that have been prepared for purposes of amending the budget submitted by the Putnam County Executive. Care should be taken by the Chair to be certain that the Committee records a reason or rationale behind each recommendation. Failure to disclose a reason or rationale behind a recommendation to amend the tentative budget usually results in unnecessary delay and discussion. Observance of these responsibilities will benefit the Full Legislature in its deliberations on the suggestions of each Committee.

C. RELEVANT BUDGET DEADLINES PURSUANT TO THE PUTNAM

COUNTY CHARTER

- i. **BUDGET DUE: Section 7.04 A(5b) – By the 5th day of September the County Executive shall submit the Tentative 2013 Fiscal Year Budget to the Clerk of the Legislature by 5:00 P.M. Recommended date – September 5, 2012. (WEDNESDAY)**
- ii. **BUDGET AND FINANCE COMMITTEE MEETS WITH THE COUNTY EXECUTIVE: Section 7.04 B(2) – Within five (5) days after the transmittal of the Tentative Budget of the County Executive and the Commissioner of Finance shall meet with the Budget and Finance Committee to review the Tentative Budget. Recommended date – September 6, 2012 (THURSDAY) – at 7:00 P.M.**
- iii. **BUDGET AND FINANCE HEARING: Section 7.04 B(3) – The Budget and Finance Committee shall conduct a Public Hearing on the Tentative Budget with the County Executive and Commissioner of Finance present to answer questions. Recommended date - September 6, 2012 (THURSDAY) – at 8:00 P.M.**
- iv. **COMMITTEE REVIEW: Section 7.04 B(3) – After the Public Hearing, the Budget and Finance Committee shall review the Tentative Budget as submitted by the County Executive. Recommended dates for Sub-committees are September 12TH through September 21, 2012. The Full Budget and Finance Committee will meet on September 24, 2012 (MONDAY) to review the Tentative 2013 budget.**
- v. **COMMITTEE ACTION: section 7.04 B(3) – On or before September 24, 2012 the Budget and Finance Committee shall file with the Clerk of the Legislature its report on the Tentative Budget and shall include any recommendations made by the Committee. Recommended date for this action is September 25, 2012 (TUESDAY) by the end of business.**
- vi. **LEGISLATIVE HEARING: Section 7.04 B(4) – On or before the 5th day of October, the County Legislature shall conduct a Public Hearing on the Tentative Budget and the Report of the Budget and Finance Committee. Recommended date: September 27, 2012 (THURSDAY) at 7:00 P.M.**
- vii. **LEGISLATIVE CONSIDERATION: Section 7.04B(5) – Prior to the tenth (10th) day of October, the Legislature shall commence consideration of the annual budget. Recommended dates: October 2, 2012 (TUESDAY) to October 12, 2012 (FRIDAY).**
- viii. **BUDGET ADOPTION: Section 7.04 B(6) – If a Budget has not been adopted on or before October 15, 2012, the Tentative Budget as submitted by the County Executive shall be the Budget for the ensuing fiscal year. Recommended date: October 2, 2012 (TUESDAY) with additional dates through October 12, 2012 (FRIDAY), if needed.**
- ix. **DELIVERY TO COUNTY EXECUTIVE: Section 7.04B(7) - Within three (3) business days following the adoption of the annual budget, the Clerk of the Legislature shall forward to the County Executive the changes made to the tentative budget.**

- x. **EXECUTIVE VETO: Section 7.04 B(7) – The County Executive shall approve or veto any or all changes by line item and return the same to the Clerk of the Legislature by the 23rd day of October.**
- xi. **LEGISLATIVE CONSIDERATION: Section 7.04 B(8) – The Legislature shall convene on or before October 31st for the purpose of reconsidering each vetoed item.**

TO BE ADOPTED FOR ACTION:

D. RECOMMENDED ACTIONS:

The Clerk of the Putnam County Legislature shall advertise in a timely fashion during the month of August for the public hearings to be held according to Action #3 and Action #6 below:

1. The County Executive will be submitting the tentative budget to the Clerk of the Legislature on or before September 5, 2012.
2. All Legislators should be present to discuss the budget with the County Executive at the meeting held with the County Executive and the Commissioner of Finance.
3. All Legislators should be present to observe and participate at the public hearing on the County Executive's Budget. The County Executive and the Commissioner of Finance shall be present to answer questions about the budget.
4. It is recommended that the above two separate actions be conducted on September 6, 2012 as follows:
 - Legislators meet with the County Executive at 7:00 p.m.
 - Public Hearing will be held on September 6, 2012 at 8:00 p.m.
5. Between September 17, 2012 and until September 21, 2012, each Committee, including:
 - a. Economic Development
 - b. Health
 - c. Personnel
 - d. Physical
 - e. Protective
 - f. Rules
 - g. Audit

shall meet and consider the budgets as defined under that particular Committee's responsibilities and submit a concise, written report of changes, exceptions, additions and comments to the Clerk, including the reasoning behind each recommendation.

6. The Budget and Finance Committee will meet on September 24, 2012 (MONDAY) to consider and adopt the various Committee Reports. The Budget Committee shall file a report with the Clerk of the Legislature by September 25, 2012 (TUESDAY).
7. Legislature shall hold its Public Hearing on September 27, 2012 (TUESDAY) at 7:00 P.M.

8. The County Legislature shall meet October 2, 2012 and if necessary, through October 12, 2012 and at the call of the Chair of the Legislature, to consider all recommended actions and to adopt the budget. In all cases, it shall be the responsibility of the various committee Chairs to see that all majority recommendations of the Committee are considered by the Full Legislature.
9. In any case, the budget must be adopted by October 15, 2012.
10. Within three (3) business days of budget adoption, the Clerk will deliver the budget and changes to the County Executive for approval or veto.
11. The last day for the County Executive to veto the budget resolutions is October 23, 2012 (TUESDAY).
12. Upon receipt of a veto message by the County Executive, the County Legislature shall convene on or before October 31, 2012 (WEDNESDAY) to consider each specific veto and shall vote to sustain or override each separate question.

E. CONCLUSION:

Implementation of this Legislative Budget Review System will bring the expertise of the various Legislative Committees and their Chairs to bear on one of the most important functions of the Legislature.

It is expected that proposal acceptance will result in increased budget efficiency and greatly reduced cost to the County.

F. GUIDELINES TO THE COUNTY EXECUTIVE ADOPTED BY THE LEGISLATURE FOR DETERMINING EXPENDITURES, LIMITS AND PRIORITIES:

1. In the Tentative Budget submission, the term "Capital Project" as used in Section 7.05 (a) of the Putnam County Charter shall not include the routine repairing and re-surfacing of highways and routine repair of guardrails (guiderrails) nor shall said routine repairs be subject to long term bonding and that such routine repairs shall be included in the Operating Budget. The Capital Projects Committee shall determine which requested projects meet the criteria to be defined as a Capital Project as set forth above, and their recommendations will be included in the applicable operating and capital budget procedures contained within the Putnam County Charter.
2. In the Tentative Budget submission, the term "Capital Projects" so used in Section 7.05 (a) of the Putnam County Charter shall not include replacement of existing equipment and machinery, and that such replacement shall not be included in the Operating Budget. The Capital Projects Committee shall determine which requested projects meet the criteria to be defined as a Capital Project as set forth above, and their recommendations will be included in the applicable operating and capital budget procedures contained within the Putnam County Charter.
3. The County Executive will submit a detailed narrative explaining, upon request, any differences between the Department's request and the County Executive's recommendation and the reason for not granting the request.

- 4. Any subsequent information that the County Executive is aware of that the Department Head did not submit relating to the request and recommendation must also be included in the narrative.**
- 5. The revenues are to be reported and itemized in each individual department's budget for the fiscal year and not in the budget of the Commissioner of Finance, or any other department, where applicable.**
- 6. Each revenue account shall indicate in the Tentative Budget the amount of revenue requested and the amount of revenue projected and actually received to date from the prior fiscal year.**
- 7. All proposed changes in grades, promotions or reclassifications in position in management or non-management be collated and presented as a separate part of the Tentative Budget.**
- 8. a) The names of all employees engaged in employment for the County of Putnam in more than one department be separately listed and disclosed apart from the budget document with the name of the position for the current fiscal year and the next fiscal year separately.
b) The names of all employees engaged in employment for the County of Putnam who have had overtime be listed with the amount of dollars for overtime for 2011 and 2012 year-to-date separately.**
- 9. All current and expected personnel vacancies be identified by line item in the budget or in supporting documents throughout the entire budget process.**
- 10. a) Each department head shall identify those personnel positions within his/her department that were entitled to either New York State or Federal Government reimbursement, either by statute, grant or otherwise, including the rate of reimbursement, amount of reimbursement actually received and amount of reimbursement expected to be received until the end of the fiscal year.
b) Also to be included is a separate list of personnel positions funded fully or partially by grant funds expected to expire and include the expected grant expiration date.**
- 11. Each department head shall identify all line items in their department that are entitled to either New York State or Federal Government reimbursement and maximum allowable reimbursement, if applicable.**
- 12. The Commissioner of Finance shall supply this information with the Tentative Budget.**
- 13. Each department head shall complete a Motor Vehicle Inventory Control Form for any and all vehicles being used by said department.**
- 14. An organizational chart by department for 2012 shall be provided along with an organizational chart for 2013 highlighting all proposed changes.**

15. If the County Executive plans on out-sourcing or privatizing any department in the 2013 budget, the County Executive must provide a detailed statement of the rationale and his proposed recommendations to the Legislature no later than August 1, 2012.
16. Certain budget lines are considered approved with specific limitations or conditions on how the funds shall be applied and this limitation shall not be disregarded without the formal approval of the Legislature. Any violation of these limitations may result in withdrawal of funding for these or other budget lines within the department.
17. The County Executive will present an inventory of all County vehicles including a report on the condition, mileage and maintenance of each vehicle. The report will be supplied with the Tentative Budget.
18. Any personnel positions which are vacant at the time of the submission of the Tentative Budget to the County Legislature shall state the calendar date at which time the position first became vacant.
19. Any and all revenue projections for the 2013 budget shall only include revenue that falls within the jurisdiction and approval of the Putnam County Legislature and requires no other jurisdiction's approval (federal, state or other). Any revenue projections that require approval from an outside jurisdiction (federal, state or other) shall not be budgeted unless the revenue has been approved by that outside jurisdiction prior to the submission of the budget to the Legislature.
20. Any additional new items, if desired.

G. RESOLUTION:

WHEREAS, the Budget and Finance Committee has reviewed and recommended the adoption of the attached Decentralized Budget Review Process for implementation of the adoption of the 2013 budget; now therefore be it

RESOLVED, that the Putnam County Legislature hereby adopts the above budget review process; and be it further

RESOLVED, that pursuant to Putnam County Charter Section 7.04 the Putnam County Legislature hereby adopts and notifies the County Executive of the policy and practice guidelines contained in Section F of this Decentralized Budget Review Process/2013 to be complied with by the County Executive.

Attachment "B"

CONTENTS:

- H. PROPOSAL SUMMARY**
- I. COMMITTEE REVIEWS AND RESPONSIBILITIES**
- J. RELEVANT BUDGET DEADLINES**
- K. RECOMMENDED ACTIONS**
- L. CONCLUSION**
- M. GUIDELINES FOR COUNTY EXECUTIVE**
- N. RESOLUTION**

A. PROPOSAL SUMMARY:

The review and adoption of the annual budget is among the most important functions of the Putnam County Legislature. The various Committees of the Legislature have increasingly important roles in this approach. The respective Committee Chairs and all members of the Legislature also are called upon to contribute their expertise in several capacities.

The Budget Adoption Process for an ensuing fiscal year effectively began on March 15th of this year when the County Executive filed his Annual Report on the State of the County. In addition, the various Department Heads at this time submitted a written report detailing the activities of their unit of government. By July 15th, the County Legislature must determine policy guidelines for expenditures, limits and priorities so that they can be distributed to the Head of each Administrative Unit. The materials submitted in March and the policy guidelines approved by July 15th form an important background foundation for the entire process.

C. COMMITTEE RESPONSIBILITIES

Each committee shall meet in a timely fashion and consider the various departmental budget requests under its overview.

It shall schedule and obtain necessary information from the Executive Branch at its Committee deliberations and produce a brief and concise written report on its recommendations.

The Committee shall utilize the forms that have been prepared for purposes of amending the budget submitted by the Putnam County Executive. Care should be taken by the Chair to be certain that the Committee records a reason or rationale behind each recommendation. Failure to disclose a reason or rationale behind a

recommendation to amend the tentative budget usually results in unnecessary delay and discussion. Observance of these responsibilities will benefit the Full Legislature in its deliberations on the suggestions of each Committee.

D. RELEVANT BUDGET DEADLINES PURSUANT TO THE PUTNAM COUNTY CHARTER

- i. **BUDGET DUE: Section 7.04 A(5b) – By the 1st day of October the County Executive shall submit the Tentative 2013 Fiscal Year Budget to the Clerk of the Legislature by 5:00 P.M. Recommended date – October 1, 2012. (MONDAY)**
- ii. **BUDGET AND FINANCE COMMITTEE MEETS WITH THE COUNTY EXECUTIVE: Section 7.04 B(2) – Within five (5) days after the transmittal of the Tentative Budget of the County Executive and the Commissioner of Finance shall meet with the Budget and Finance Committee to review the Tentative Budget. Recommended date – October 3, 2012 (WEDNESDAY) – at 7:00 P.M.**
- iii. **BUDGET AND FINANCE HEARING: Section 7.04 B(3) – The Budget and Finance Committee shall conduct a Public Hearing on the Tentative Budget with the County Executive and Commissioner of Finance present to answer questions. Recommended date - October 3, 2012 (WEDNESDAY) – at 8:00 P.M.**
- iv. **COMMITTEE REVIEW: Section 7.04 B(3) – After the Public Hearing, the Budget and Finance Committee shall review the Tentative Budget as submitted by the County Executive. Recommended dates for Sub-committees are October 9th through October 17, 2012. The Full Budget and Finance Committee will meet on October 18, 2012 (THURSDAY) to review the Tentative 2013 budget.**
- v. **COMMITTEE ACTION: section 7.04 B(3) – On or before October 20, 2012 the Budget and Finance Committee shall file with the Clerk of the Legislature its report on the Tentative Budget and shall include any recommendations made by the Committee. Recommended date for this action is October 22, 2012 (MONDAY) by the end of business. (October 20, 2012 is a Saturday)**
- vi. **LEGISLATIVE HEARING: Section 7.04 B(4) – On or before the 25th day of October, the County Legislature shall conduct a Public Hearing on the Tentative Budget and the Report of the Budget and Finance Committee. Recommended date: October 23, 2012 (TUESDAY) at 7:00 P.M.**
- vii. **LEGISLATIVE CONSIDERATION: Section 7.04B(5) – Prior to the twenty-eighth (28th) day of October, the Legislature shall commence consideration of the annual budget. Recommended dates: October 24, 2012 (WEDNESDAY) to October 30, 2012 (TUESDAY).**
- viii. **BUDGET ADOPTION: Section 7.04 B(6) – If a Budget has not been adopted on or before November 1, 2012, the Tentative Budget as submitted by the County Executive shall be the**

Budget for the ensuing fiscal year. Recommended date: October 24, 2012 (WEDNESDAY) with additional dates through October 30, 2012 (TUESDAY), if needed.

- ix. **DELIVERY TO COUNTY EXECUTIVE:** Section 7.04B(7) - Within three (3) business days following the adoption of the annual budget, the Clerk of the Legislature shall forward to the County Executive the changes made to the tentative budget.
- x. **EXECUTIVE VETO:** Section 7.04 B(7) – The County Executive shall approve or veto any or all changes by line item and return the same to the Clerk of the Legislature by the 8th day of November.
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18. In any case, the budget must be adopted by November 1, 2012.
19. Within three (3) business days of budget adoption, the Clerk will deliver the budget and changes to the County Executive for approval or veto.
20. The last day for the County Executive to veto the budget resolutions is November 8, 2012 (THURSDAY).
21. Upon receipt of a veto message by the County Executive, the County Legislature shall convene on or before November 15, 2012 (THURSDAY) to consider each specific veto and shall vote to sustain or override each separate question.

E. CONCLUSION:

Implementation of this Legislative Budget Review System will bring the expertise of the various Legislative Committees and their Chairs to bear on one of the most important functions of the Legislature.

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- 16. All proposed changes in grades, promotions or reclassifications in position in management or non-management be collated and presented as a separate part of the Tentative Budget.**
- 17. a) The names of all employees engaged in employment for the County of Putnam in more than one department be separately listed and disclosed apart from the budget document with the name of the position for the current fiscal year and the next fiscal year separately.
b) The names of all employees engaged in employment for the County of Putnam who have had overtime be listed with the amount of dollars for overtime for 2011 and 2012 year-to-date separately.**
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19. Any and all revenue projections for the 2013 budget shall only include revenue that falls within the jurisdiction and approval of the Putnam County Legislature and requires no other jurisdiction's approval (federal, state or other). Any revenue projections that require approval from an outside jurisdiction (federal, state or other) shall not be budgeted unless the revenue has been approved by that outside jurisdiction prior to the submission of the budget to the Legislature.
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G. RESOLUTION:

WHEREAS, the Budget and Finance Committee has reviewed and recommended the adoption of the attached Decentralized Budget Review Process for implementation of the adoption of the 2013 budget; now therefore be it

RESOLVED, that the Putnam County Legislature hereby adopts the above budget review process; and be if further

RESOLVED, that pursuant to Putnam County Charter Section 7.04 the Putnam County Legislature hereby adopts and notifies the County Executive of the policy and practice guidelines contained in Section F of this Decentralized Budget Review Process/2013 to be complied with by the County Executive.

BY POLL VOTE: ALL AYES. CARRIED UNANIMOUSLY.

Legislator Oliverio stated that Legislator Gross had a recommendation that he would like to make in reference to the Legislative Calendar for July.

Legislator Gross stated that currently the Full Legislature Meeting is scheduled for July 3rd. He stated that he wanted to recommend changing the date for that meeting since it is a day before the 4th of July. He stated that is a holiday that many people plan vacation.

Legislator Tamagna stated that the schedule of the Legislature Full Meetings for the entire year is approved at the Organizational Meeting. He stated that if there was a change or a move to be made the appropriate time to do that is at the Organizational Meeting.

There being no further business, at 8:50 P.M., Chairwoman Conklin made a motion to adjourn; seconded by Legislator Birmingham. All in favor.

Respectfully submitted by Diane Schonfeld, Clerk